ISLE OF ANGLESEY COUNTY COUNCIL		
Report to:	Partnership and Regeneration Scrutiny Committee The Executive Committee	
Date:	19 <sup>th</sup> July 2016 - Partnership and Regeneration Scrutiny Committee 25 <sup>th</sup> July 2016 - Executive Committee	
Subject:	Consultation on Gypsy and Traveller Sites in Anglesey – Temporary Stopping Place for centre of the island.	
Portfolio Holder(s):	Councillor Aled M Jones	
Head of Service:	Shan L Williams, Head of Housing Services	
<b>Report Author:</b> Tel: E-mail:	Lucy Reynolds, Housing Strategy and Development Manager Ext 2225 lucyreynolds@ynysmon.gov.uk	
Local Members:	Cllr Meirion Jone, Cllr Jim Evans, Cllr Alun Mummery Cllr Hywel Eifion Jones, Cllr Victor Hughes, Cllr Llinos Medi Cllr Ken Hughes, Cllr John Griffith, Cllr Bob Parry Cllr Nicola Roberts, Cllr Dylan Rees	

#### A –Recommendation/s and reason/s

**Recommendations:** following analysis of the responses to the consultation exercise and site assessment exercises outlined within the report, it is recommended that

- 1. Either of the following two sites,
- Site 1, Strip of land between A55/A5 between Llanfairpwll and Star Crossroads
- Site 2, Parcel of land at Gaerwen small holding

are preferred sites to be included in Local Development Plan (LDP) subject to the content of recommendation 3. On balance, officers are of the view that Site 1 can be planned and delivered within a reasonable timescale, whilst the same assurance cannot be given about Site 2.

- 2. Members of Partnership and Regeneration Scrutiny committee should provide their views as to which of these two sites is the preferred option for inclusion in the LDP
- 3. The Council should carry out further investigations into sites 1 and 2 to confirm their suitability. This should include:

a) an assessment of the impact of the proposed development on the setting of the nearby Scheduled Ancient Monument, and if this impact is considered acceptable, that further staged archaeological investigations are undertaken, as recommended by Gwynedd Archaeological Planning Service, to confirm whether the issues raised by the service would prohibit inclusion in the Local Development Plan

b) further assessment of any safety or technical risks posed by the site, and consider whether site design can resolve these.

- 4. Note that Site 3, Land adjacent to the A5 near Cymunod Farm, Bryngwran, while not ruled out on planning grounds, has more constraints and should not be taken forward on account of the road safety issues identified by the necessity to create a new access to the site from the A5.
- 5. IACC should continue to fulfill its role to promote community cohesion. This must balance the needs of residents to feel safe and to be consulted on development issues with the recognition that the Council has legal responsibilities under the Equality Act 2010.

#### **Reasons for recommendations**

Officers have assessed a significant number of alternative sites and have taken account of Welsh Government guidance in developing the methodology to assess potential suitable sites. The three sites included in the recent consultation were considered to be the most suitable to be developed as a temporary stopping places.

In the period of the consultation there have been Drop In events and meetings with Community Councils for the locations where sites could be situated. Penmynydd Community Council and Bryngwran Community Council both arranged public meetings which were well attended. Over 70 people attended Drop In meetings in both Gaerwen and Bryngwran. Over 700 questionnaires were completed online or on paper. 14 letters were received in relation to sites 1-3 from members of the public or businesses, in addition to the responses from public sector consultees which are included as an Appendix. A petition entitled "Petition against Anglesey Council to locate a temporary Gypsy site on land near Cymunod Farm Bryngwran" containing 518 signatures has been presented to the Council. It should be noted that the number of responses is not the governing factor in arriving at an appropriate decision.

For each of the three sites in the consultation, significant local opposition has been

encountered during the consultation, though this cannot be used as justification for deciding not to recommend a particular site without evidence. There are currently no official sites for Gypsies and Travellers on Anglesey so it is understandable that this is an issue which causes worry. This absence of sites is in turn a reason for the unauthorised encampments which cause community tensions and negative perceptions of the Gypsy and Traveller community. Unfortunately in some cases the comments made demonstrated lack of knowledge about the Gypsy and Traveller community and its history in this country.

The responses to the consultation have been analysed. A summary of the consultation responses is provided later in the report. However greatest weight must be given to issues which objectively demonstrate that the use of a site identified would be a physical risk to the health and safety of occupants or the general public. In addition experience of the existing unauthorized encampments and the concerns that the local community have in relation to these offer evidence that a site which is more secluded will provide a better setting for this type of development. The costs of establishing such a site is a material factor. Potential variable costs include land acquisition where the land is in private ownership and the costs of creating a safe access onto the highway and any necessary highway improvements. A comparison of the advantages and disadvantages of each site is provided later in the report. These show that all three sites can be developed but that to varying degrees there are constraints which should be investigated before proceeding to a planning application. In particular, the response from IACC Highways department confirms that road safety issues make it unlikely that an access meeting minimum visibility safety requirements could be achieved at Site 3, Land adjacent to the A5 near Cymonod Farm, Bryngwran, On a cumulative basis issues related to Site 3, are more significant and the other sites are therefore considered more appropriate to be taken forward for further investigation.

 The factors in favour and against the two remaining sites, Site 2 Parcel of land at Gaerwen smallholding and Site 1 Strip of land between A55/A5 between Llanfairpwll and Star Crossroads, are very different, reflecting the different circumstances and locations of the two sites:Gaerwen smallholding is currently within the IACC's ownership, and access via the A55 would not impinge on local villages. However, the proximity to the Science Park needs to be considered. Whilst Gwynedd Archaeological Planning Service have noted a Major Restraint, this does not rule out this site since staged archaeological investigations, combined with careful consideration during the design of the site, could address these concerns

• There are fewer economic development and technical concerns about the site at

Star Crossroads. However, there would be additional costs due to the need to purchase two separate pieces of land from two owners.

On balance, officers are of the view that Site 1 Strip of land between A55/A5 between Llanfairpwll and Star Crossroads could be planned and developed to create a suitable site within a reasonable time-scale, whilst there is less certainty of being able to deliver the site at Gaerwen due to the need for further archaeological investigations.

During the consultation we have heard from a number of businesses who have concerns about the impact on insurance premiums which they understand are likely to increase if an authorised Gypsy and Traveller site is located nearby. We have brought this concern to the attention of Welsh Government since this is likely to be relevant to every Gypsy and Traveller site in Wales, and would apply equally to businesses in the vicinity of any of the three proposed sites. Planning Policy Wales Edition 8 (2016) sets out the land use planning policies of the Welsh Government. An increase in insurance premiums would not by itself be a factor and material consideration that could be taken into account by the Planning Authority in deciding a proposed planning application.

#### Background

The Housing (Wales) Act 2014 places a duty on Local Authorities to provide sites for Gypsies and Travellers where a need has been identified. The Welsh Government's *Travelling to a Better Future* describes Gypsies and Travellers as having long been one of the most disenfranchised and marginalised groups in society. The Welsh Government is committed to redressing the inequalities faced by Gypsies and Travellers by improving equality of opportunity for all.

The Anglesey and Gwynedd Gypsy and Travellers Accommodation Needs Assessment 2016, undertaken in accordance with the Welsh Government statutory guidance on Undertaking Gypsy and Traveller Accommodation Assessments ,identified need both permanent and transit sites in the the two local authority areas in autumn 2015.

The statutory assessment for Anglesey carried out in accordance with Welsh Government requirements identified that there is a need for two temporary stopping places

- One Temporary Stopping Place to serve the needs of Gypsies and Travellers who make encampments of a few nights in transit to and from the port at Holyhead.
- One Temporary Stopping Place to serve the need of Gypsies and Travellers who have a traditional pattern of encampment for periods of up to several weeks in central Anglesey

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This report concerns the consultation which took place on three sites which could provide a Temporary Stopping Place in central Anglesey.

In the course of the consultation process the Council has had new contacts with members of the Gypsy Traveller community who have either encamped at Mona in the past or are acquainted with Travellers who stay on Anglesey. These contacts provided feedback that they consider a transit site should be the type of provision made for the Gypsies and Travellers who frequent the central Anglesey. Transit sites are permanent facilities designed for temporary use by the Gypsies and Travellers who occupy them. Individual occupiers are permitted to reside on the site for a maximum of 3 months at a time. This is new opinion that has emerged since the Gypsy Traveller Accommodation Assessment of 2015. Based upon our analysis of travelling patterns, including recent conversations with those on the unauthorised encampment at Mona Industrial Estate, we are clear that the need is for a site to provide short stops of 2 or 3 weeks at a time. Whilst we appreciate the concerns of Gypsies and Travellers about being evicted if their stay goes beyond the allowed stopping period we have not seen evidence of the need for stops for more than 3 weeks in usual circumstances.

# Justification for recommending Site 1 or Site 2 be taken forward as the preferred site for inclusion in the Joint Local Development Plan subject to further relevent technical assessment of each site.

The following tables summarise the advantages and disadvantages of each site

Advantages	Disadvantages
<ul> <li>Has the road links necessary for a temporary stopping place (ie. direct access to A5 and easy access to A55)</li> <li>The site is physically suitable to provide a suitable setting for a temporary stopping place (if limited to two rather than three fields to ensure that no land at risk of flooding is included).</li> <li>Site is not immediately adjoining residential properties, protecting the privacy of both local residents and the site users</li> <li>IACC Economic Development section forsee no issues related to this site</li> </ul>	<ul> <li>Site adjoins a busy road. No footpath into nearest service centre.</li> <li>Safe access onto the A5 from the site can be achieved but the vision splay need to be wide. Further technical and feasibility reports would be required.</li> <li>Some of the land identified in the consultation is in the flood risk zone although there is sufficient land without needing to use this section of the land</li> <li>As the site is in private ownership there will be acquisition costs for the Council</li> <li>Local concerns that two sites for</li> </ul>

#### Site 1 - Strip of land between A55/A5 between Llanfairpwll and Star Crossroads

and support in principle.	Gypsies and Travellers will be located in a single ward (The Council has selected land at Penhesgyn for inclusion in the Joint Local Development Plan to provide a permanent site for four New Traveller households)

#### Site 2 - Parcel of land at Gaerwen smallholding

Advantages	Disadvantages
<ul> <li>Site is well removed from residential properties, protecting the privacy of both local residents and the site users</li> <li>Good access onto A55 for caravans without impact on local community.</li> <li>The land is in Council ownership and will not entail the cost of land acquisition.</li> <li>A new access from the site onto a quiet road can be provided without significant technical problems.</li> <li>The location of the site means it would provide a safe environment for the family groups who habitually use temporary stopping places</li> </ul>	<ul> <li>Further staged archaeological investigations would be required to ensure that this site could be progressed without impact on a scheduled ancient monument and an area of potentially national archaeological importance</li> <li>The Science Park is to be developed in Gaerwen. Concerns have been expressed that establishing a temporary stopping place at the proposed location would reduce the appeal of the science park and could entail restrictions on public access to the Park.</li> <li>The visual impact of the site when in use would be greater than the other sites due to its elevated position.</li> </ul>

## Site 3 - Land adjacent to the A5 near Cymonod Farm, Bryngwran

Advantages	Disadvantages
<ul> <li>Has the road links necessary for a temporary stopping place (ie. direct access to A5 and easy access to A55)</li> <li>Site is not immediately adjoining residential properties, protecting the privacy of both local residents and the site users</li> </ul>	• The existing access onto the land is substandard in terms of visibility. A new access could be created onto the A5 but there are road safety issues which means it is unlikely an access meeting minimum requirements could be achieved. This is on account of reduced visibility caused by blind

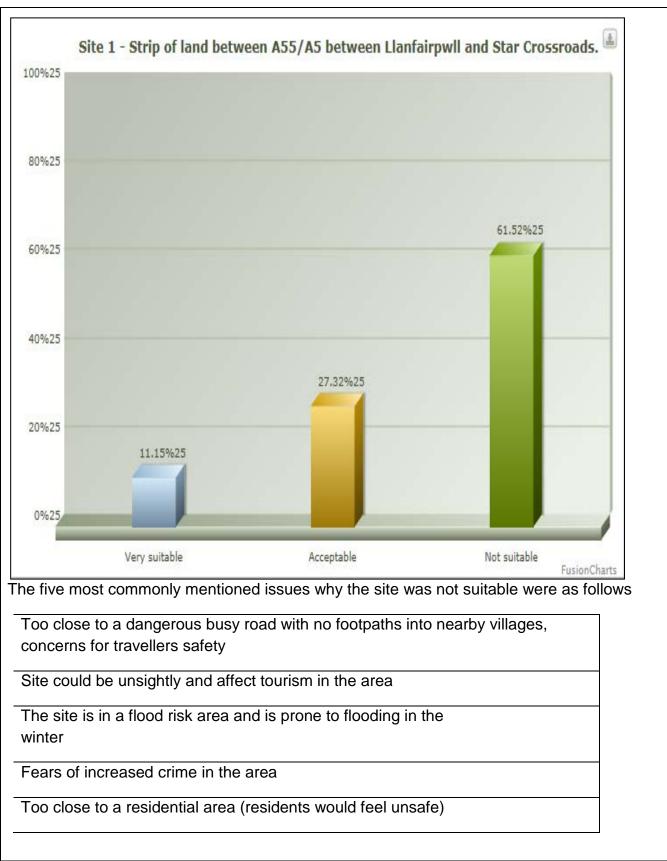
The site is physically suitable to provide a suitable setting for a temporary stopping place.	<ul> <li>brows and dips in section of the A5.</li> <li>As the site is in private ownership there will be acquisition costs for the Council</li> <li>IACC Economic Development section have concerns that the location of this site could impact on high value businesses in close proximity and the potential Park and Ride facility for Wylfa Newydd.</li> </ul>
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#### Summary of responses to consultation

#### Site 1 - Strip of land between A55/A5 between Llanfairpwll and Star Crossroads

538 questionnaires provided comments on this site. 4 letters were also received from members of the public or businesses in addition to responses from public bodies.

The following graph shows the percentage of respondents who commented on this site found the site Very Suitable, Acceptable or Not suitable.



Reasons mentioned in support of the site included

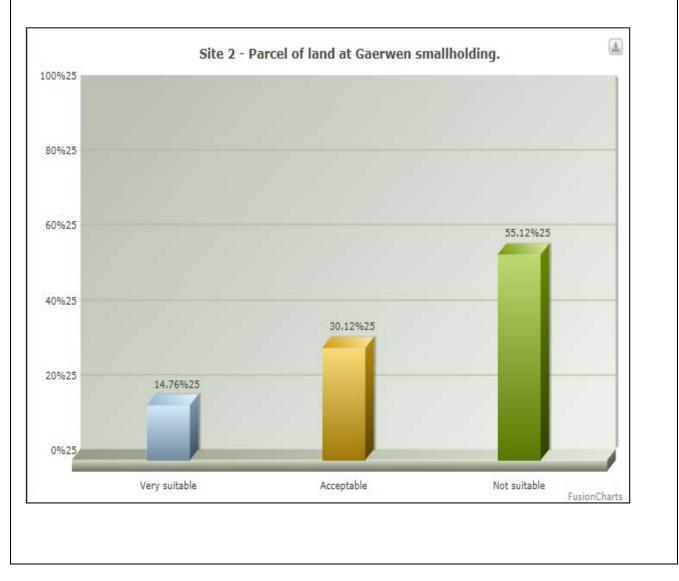
Accessible and close to the A55

Not close to a school or dwellings

#### Site 2 - Parcel of land at Gaerwen smallholding

508 questionnaires provided comments on this site. 1 letter was also received from a business owner in addition to responses from public bodies.

The following graph shows the percentage of respondents who commented on this site found the site Very Suitable, Acceptable or Not suitable.



The five most commonly mentioned issues why the site was not suitable were as follows

Could have a negative effect on the proposed science park

Fears of increased crime in the area

Roads are too narrow and busy, concerns for travellers safety

Site could be unsightly and affect tourism in the area

Area of natural beauty and farmland which should not be used

Too close to a residential area (residents would feel unsafe)

Reasons mentioned in support of the site included

Accessible and close to the A55

Not too close to residential areas

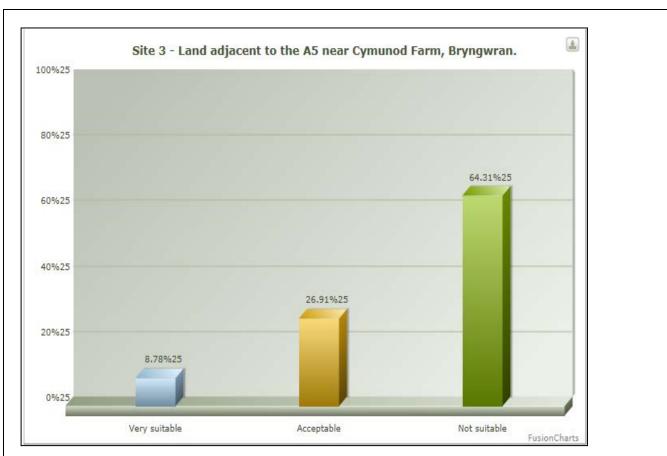
Land belongs to the Council

Not close to a school/ nursery

#### Site 3 Land adjacent to A5 near Cymunod Farm, Bryngwran

524 questionnaires provided comments on this site. 9 letters were also received from members of the public or businesses in addition to responses from public bodies.

The following graph shows the number of respondents who commented on this site found the site Very Suitable, Acceptable or Not suitable.



The five most commonly mentioned issues why the site was not suitable were as follows:

Fears of increased crime in the area

Road is busy and access to the site has a blind junction, concerns for travellers safety

Negative impact on the environmental (litter, noise, roaming animals) and health and safety of road users

Negative impact on local businesses

Too close to a residential area (residents would feel unsafe)

Reasons mentioned in support of the site included

Not too close to the village/ residential areas

Accessible and close to the A55

B – What other options did you consider and why did you reject them and/or opt for this option?

See Reports and minutes of the Executive Committee of the Council held on the 31 May 2016.

#### C – Why is this a decision for the Executive?

The Housing (Wales) Act 2014 places a statutory duty on local authorities to provide sites for Gypsies and Travellers where a need has been identified.

CH – Is this decision consistent with policy approved by the full Council? Yes

#### D – Is this decision within the budget approved by the Council?

Not applicable

DD	– Who did you consult?	What did they say?
1	Chief Executive / Strategic	
	Leadership Team (SLT)	
	(mandatory)	
2	Finance / Section 151	
	(mandatory)	
3	Legal / Monitoring Officer	
	(mandatory)	
4	Human Resources (HR)	
5	Property	IACC Property department have been
		closely involved in the whole site
		identification process.
6	Information Communication	
	Technology (ICT)	
7	Scrutiny	
8	Local Members	All local Members had the opportunity to
		take place in the consultation.
9	Any external bodies / other/s	North Wales Police

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Natural Resources Wales
Gwynedd Archaeological Planning Service
Bodedern Community Council
Llanfihangelesceifiog Community Council
Bangor University
SPARC
IACC departments:
Highways Section
Drainage Section
Regulatory Department (Economic
Development, Planning, Environmental
Health)

E –	Risks and any mitigation (if relevant)	
1	Economic	
2	Anti-poverty	
3	Crime and Disorder	See Appendix Email from North Wales Police
4	Environmental	
5	Equalities	The report recognises that identifying sites for Gypsies and Travellers is an issue where the Council must be aware of its duties under the Equality Act 2010 and must take positive steps to promote community cohesion and prevent discrimination, harassment, or victimisation of Gypsies and Travellers who are a protected group under the Act.
6	Outcome Agreements	
7	Other	Risks of delay to the adoption of the emerging Joint Local Development Plan. Risk to the reputation of the Council.

F - Appendices:	
Letters from:	
North Wales Police	
Natural Resources Wales	
Gwynedd Archaeological Planning Service	
Highways Section	
Drainage Section	

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Regulatory Department. Bodedern Community Council Llanfihangelesceifiog Community Council Bangor University SPARC Dwr Cymru Longlist of sites

## FF - Background papers (please contact the author of the Report for any further information):

- 1. Consultation Document, Consultation on Gypsy and Traveller sites on Anglesey, February 2016.
- 2. Gwynedd and Anglesey Gypsy Traveller Accommodation Assessment, February 2016 Executive 08/02/16 and Partnership and Economic Regeneration Committee 02/02/16.
- 3. Presentation and minutes of the Joint Gwynedd and Anglesey Local Development Plan Panel dated 20/11/15 'Meeting the accommodation needs of Gypsies and Travellers in the Plan'.
- 4. Consultation Document, Consultation on Gypsy and Traveller sites on Anglesey, June -1<sup>st</sup> Jul,Topic Papers 2016.
- 5. Anglesey and Gwynedd Joint Local Development Plan Reports to the Joint Planning Policy Committee 29/01/2016
- 6. Anglesey and Gwynedd Joint Local Development Plan Topic Report 18A Identifying Gypsy and Traveller Sites –update 2016
- 7. Long list of sites identified by Officers of Anglesey County Council

#### APPENDIX | NONTH WALES POLICE

#### int from my iPad

gin forwarded message:

From: "Harrison, Nigel S (T/Chief Superintendent 1710)" <<u>Nigel.Harrison@nthwales.pnn.police.uk</u>> Date: 20 June 2016 at 11:58:37 BST

To: "Caroline Turner (<u>CarolineTurner@ynysmon.gov.uk</u>)" <<u>CarolineTurner@ynysmon.gov.uk</u>> Subject: Temporary Stopping Places for Gypsies and Travellers on Anglesey'

#### Caroline

Below I have annotated North Wales Police response to the Consultation on 'Temporary Stopping Places for Gypsies and Travellers on Anglesey'. The geographical suitability or not of each proposed location is something that is not one for the police to comment on without supporting evidence. However we make the general points about all and some are duplicated from our previous comments on proposed permanent sites

- We recognise the need for Temporary Stopping Places (TSP) on Anglesey and from our records it would indicate hitherto unregulated TSPs have been apparent along the A55 corridor most prevalent in and around Mona and Holyhead.
- When entering the planning phase that our Community Safety department is given the opportunity to pass comment on the design to seek to minimise the risk of Crime and Disorder.
- We would also be keen that the TSPs do not expand and/or become permanent sites. The areas of land identified in some of the proposals are fairly large so limiting size will be required to prevent unexpected expansion. To this ends we need to understand how the time limitations and numbers of individuals attending is going to be managed.
- We seek to be sighted on any management plans put in place for the chosen sites. We are specifically interested in what out of hours provision will be provided by the Local Authority to enable good management of these locations?
- We note a number of the sites are adjacent to either A5 and / or A55 as such Child Safety will need to form part of any risk assessment to prevent egression onto these fast roads.

Nigel Harrison Prif Uwcharolygydd Dros Dro - T / Chief Superintendent Estyniad/Extension: 24440 Llinell Union/Direct Line: 01407 724440

Appendix 2



Ein cyf/Our ref: CAS-19851-H4T5 Eich cyf/Your ref:

Llwyn Brain, Ffordd Penlan, Parc Menai, Bangor, Gwynedd. LL57 4DE

Ebost/Email: angharad.crump@cyfoethnaturiolcymru.gov.uk Ffôn/Phone: 03000 655 232

Uwch Swyddog Cynllunio, Uned Polisi Cynllunio ar y Cyd (Gwynedd a Mon)

13/06/2016

Dear Mr Evans,

Mr Mike Evans.

#### Possible Temporary Stopping Places for Gypsy Traveller for Assessment

Thank you for consulting Natural Resources Wales (NRW) with regards to the above.

Please note that our comments are without prejudice to any comments we may wish to make when consulted on any subsequent strategy consultations or formal planning application/environmental permit application. At the time of any other consultation there may be new information available which we will need to take into account in making a formal response.

We have specific comments for each site below. In addition please refer to the 'Advisory comments' section at the end of the detailed comment that are applicable for each site.

#### Site 1 – Strip of land between A55 / A5 between Llanfairpwll and Star Crossroads

- Flood Risk

Part of this site is within zone C2 as per the Development Advice Maps accompanying TAN15: development & Flood Risk. The TAN suggests that highly vulnerable developments should not be permitted within a C2 zone. Your authority should refer to Section 6 of the TAN along with the *Dear Chief Planning Officers* letter from Welsh Government (<u>http://gov.wales/topics/planning/policy/dear-cpo-letters/flood-risk-and-insurance-changes/?lang=en</u>) which reinforces planning policy on flood risk along with what is required to be acceptable for highly vulnerable developments and flood risk.

This area has been subject to flooding previously from the adjacent Afon Braint; our flood zone maps indicate that part of the site is within zone 2 & 3. Our flood zone maps are based on a nationalised modelling technique.

We would suggest that should you be able to justify the location of the development (as per section 6 of the TAN), then detailed hydrology and hydraulic modelling should be carried out to establish the actual flood risk. The hydrology must include the catchment as a while which will include a watercourse diverted to accommodate the construction of the A55 trunk road at this location. The hydraulic modelling should include various flood event scenarios with sensitivity testing along with blockage scenarios on various culvert (railway culvert, A5 and the A55 culvert).

#### - Main River

This site runs adjacent to the Afon Brain, a main river. We would expect any formal application to include suitable pollution prevention measures and be agreed with Natural Resources Wales to ensure no contamination of the watercourse.

We advise that a flood risk activity permit may be required from as the work is to take near a main river. We can advise further on this matter should the proposed site be progressed and a FCA provided for our review.

#### - Aquifers Typology

This site is located within the Central Anglesey Shear Zone and Berw Shear Bedrock Topology Secondary B Aquifer.

Secondary Aquifers are rocks that can provide modest amounts of water, but the nature of the rock or the aquifer's structure limits their use. They support water supplies at a local rather than strategic scale (such as for private supplies) and remain important for rivers, wetlands and lakes. They have a wide range of water permeability and storage.

Certain types of proposed development within SPZ may have an inherent risk of pollution of potable water supplies e.g. underground storage of hazardous substances, sub-water table storage of pollutants, landfill sites and non-mains foul drainage systems.

Any proposed allocations for development within Principle and/or Secondary Aquifers may prove to be acceptable, however, the above examples of potentially polluting development should not be considered, unless it can be demonstrated that alternative acceptable sites are available.

We will therefore need to gain further details of the means of drainage disposal at the site in order to comment further on the acceptability of allocating this site.

Further information on the above and activities that put groundwater at risk can be found within Groundwater protection: Principles & Practice (GP3) Aug 2013.

#### Site 2- Parcel of land at Gaerwen Smallholding

#### - Aquifers Typology

This site is located within the Central Anglesey Shear Zone and Berw Shear Bedrock Topology Secondary B Aquifer.

Secondary Aquifers are rocks that can provide modest amounts of water, but the nature of the rock or the aquifer's structure limits their use. They support water supplies at a local rather than strategic scale (such as for private supplies) and remain important for rivers, wetlands and lakes. They have a wide range of water permeability and storage.

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We will therefore need to gain further details of the means of drainage disposal at the site in order to comment further on the acceptability of allocating this site.

Further information on the above and activities that put groundwater at risk can be found within Groundwater protection: Principles & Practice (GP3) Aug 2013.

#### Site 3 – Land adjacent to the A5 near Cymunod Farm, Bryngwran

- Aquifers Typology

This site is located within the Ordvician Rocks (undifferentiated) Bedrock Topology Secondary B Aquifer.

Secondary Aquifers are rocks that can provide modest amounts of water, but the nature of the rock or the aquifer's structure limits their use. They support water supplies at a local rather than strategic scale (such as for private supplies) and remain important for rivers, wetlands and lakes. They have a wide range of water permeability and storage.

Certain types of proposed development within SPZ may have an inherent risk of pollution of potable water supplies e.g. underground storage of hazardous substances, sub-water table storage of pollutants, landfill sites and non-mains foul drainage systems.

Any proposed allocations for development within Principle and/or Secondary Aquifers may prove to be acceptable, however, the above examples of potentially polluting development should not be considered, unless it can be demonstrated that alternative acceptable sites are available.

We will therefore need to gain further details of the means of drainage disposal at the site in order to comment further on the acceptability of allocating this site.

Further information on the above and activities that put groundwater at risk can be found within Groundwater protection: Principles & Practice (GP3) Aug 2013.

#### Site 4 – Land at former farm, off Cytir Road, Holyhead (South of Kingsland School)

#### - Aquifers Typology

This site is located within the South Stack Bedrock Topology Secondary B Aquifer.

Secondary Aquifers are rocks that can provide modest amounts of water, but the nature of the rock or the aquifer's structure limits their use. They support water supplies at a local rather than strategic scale (such as for private supplies) and remain important for rivers, wetlands and lakes. They have a wide range of water permeability and storage.

Certain types of proposed development within SPZ may have an inherent risk of pollution of potable water supplies e.g. underground storage of hazardous substances, sub-water table storage of pollutants, landfill sites and non-mains foul drainage systems.

Any proposed allocations for development within Principle and/or Secondary Aquifers may prove to be acceptable, however, the above examples of potentially polluting development should not be considered, unless it can be demonstrated that alternative acceptable sites are available.

We will therefore need to gain further details of the means of drainage disposal at the site in order to comment further on the acceptability of allocating this site.

Further information on the above and activities that put groundwater at risk can be found within Groundwater protection: Principles & Practice (GP3) Aug 2013.

- Landscape

The application site is located adjacent the Ynys Môn Area of Outstanding Natural Beauty (AONB).

We wish to remind you of your duty under Section 85 of the Countryside Rights of Way Act (2000) to have regard to the purposes of conserving and enhancing the natural beauty of the AONB.

#### Advisory comments relevant to all sites

We appreciate that this is an evaluation exercise and would therefore appreciate the opportunity to provide more detailed comments once site selection has taken place and once further information is available relating to site layout, overall design, means of disposing of surface and foul sewage etc.

In addition, where site lies within a publicly sewered area we recommend that you consult with Dwr Cymru in order to confirm if there is sufficient capacity within the Public Sewerage System to accommodate the increase in foul drainage, whilst remaining compliant with their environmental permit.

It is recommended that you consult with the Local Authority's Engineers Department in order to establish that should any surface water drainage from this site be discharged to a watercourse, ditch or culvert (excluding statutory main rivers) that such discharge will not cause or exacerbate any flooding in this catchment. Wherever practicable, Sustainable Urban Drainage Systems (SUDS) should be incorporated into the design.

We trust that the above is of assistance to you. We thank you for consulting with NRW. Please do not hesitate to contact us if we can be of any further assistance to you.

Our comments above only relate specifically to matters that are included on our checklist "Natural Resources Wales and Planning Consultations" (March 2015) which is published on our website: (https://naturalresources.wales/planning-and-development/planning-and-

<u>development/?lang=en</u>). We have not considered potential effects on other matters and do not rule out the potential for the proposed development to affect other interests, including environmental interests of local importance. We advise that that developing these sites may require other permits/consents and that it is the applicants' responsibility to secure such consents/permits.

Yn gywir / yours faithfully

Angharad Wyn Crump MRTPI Uwch Swyddog Cadwraeth / Senior Casework Officer Gwasanaeth Cynhori Cynllunio Datblygu / Development Planning Advisory Service Appendix 3



Craig Beuno/Efordd y Garth/Bangor/Gwynedd/LL57 2R1 Efon.Tel 01248 370926 Efacs.Fax 01248 370925 ebost. email ashley.batten@heneb.co.uk

4<sup>th</sup> July 2016

#### Our ref.: 0704ab01/StoppingPlaces

Nia Haf Davies Uned Polisi Cynllunio ar y Cyd Gwynedd & Mon Cyngor Gwynedd Neuadd y Dref Ffordd Gwynedd Bangor LL57 1DT

Dear Mike,

## Re: Possible Temporary Stopping Places for Gypsy Traveller for Assessment - Archaeological barriers to development

Further to you recent consultation on the above assessment, please find below detailed comments on the archaeological implications of development in the 5 sites identified:

## Site 1 Land between Star and Llanfairpwll A5 and A55 – Minimal Restraint

The regional Historic Environment Record records one known archaeological site PRN 2702 in this area. A substantial ploughed out earthwork (possibly a medieval enclosure) was recorded here during the 1960s and although no longer visible, may survive below ground or have associated remains or deposits which survive in the locality. Archaeological mitigation would be required should this site be selected for development as a temporary stopping place.

#### Site 2 Gaerwen Smallholding - Major Restraint

This site is immediately adjacent (to the east) of Capel Eithin, a Scheduled Monument (reference number AN120). The monument is legally protected under the Ancient Monuments and Archaeological Areas Act 1979 and any impact on its setting is also a planning consideration. The monument is a multi-period site part excavated during the 1980s comprising Neolithic and later prehistoric occupation as well as Roman and early medieval activity including an extensive early Christian cemetery of 99 burials.

The Gaerwen Smallholding site holds significant archaeological potential and a staged programme of archaeological work would be required in order to determine whether any development on this site could be considered appropriate. Archaeological remains are thought to extend beyond the Scheduled area and any such remains would be considered nationally important. Additionally, any development at the Gaerwen Smallholding site is likely to impact on the setting of the nearby Scheduled Monument. This impact might be considered significant given the prominence of the monument within the landscape and the significance of views to the east, especially important in the context of an early Christian cemetery. Cadw would need to be consulted directly on this potential impact.

#### ASHLEY BATTEN

Cadeiryddes/Chair - Yr Athro/Professor Nancy Edwards, B.A., Ph.D., F.S.A. Prif Archaeolegydd/Chief Archaeologist - Andrew Davidson, B.A., M.I.F.A.

Mai: Yiniddiricidelaeth Ar-haeolegol Gwynedd yn Gwimni Cylyngedig (Ref Cof. 1180515) ac yn Elwen (Khif Cof. 508849) Gwynedd Archaeologicai Trust is both a Linnited Company (Reg Nu-1180515) and a Charny IReg No-508849)



Craig Beuno/Ffordd y Garth/Bangor/Gwynedd/LL57 2RT Ffon.Tel 01248 370926 Ffacs.Fax 01248 370925 ebost. email ashley.batten@heneb.co.uk

#### Site 3 Bryngwran – No Known Restraint

This parcel of land has limited archaeological potential. No known sites are within the area.

#### Site 4 Cyttir Road - Restraint

This site is to the north of the Parc Cybi development area. The development on the Parc Cybi site led to the discovery of extensive, multiphase archaeological remains of national significance, including a Neolithic house, later prehistoric settlement, Bronze Age multi-cist barrow and a medieval cemetery. As such the Cyttir road site retains some potential for similar remains to survive. However, the Cyttir Road site comprises an already developed area in which it is likely that buried archaeological remains or deposits may have been disturbed and in which less extensive ground works might be required in order to facilitate the development of any proposed traveller site. As such there are some archaeological implications for this site but they would appear limited.

#### Site 5 Tyddyn Lantern Farm, Holyhead - No Known Restraint

It appears unlikely that a proposed development here would have any significant.archaeological implications.

I have included an attachment with this letter which sets out how we define the level of constraint when responding to consultations from the JPPU.

I hope that the information provided here is clear, however if you have any questions or require further advice please do not hesitate to contact me.

Yours sincerely,

Ashley Batten Senior Planning Archaeologist

ASHLEY BATTEN

Archideol

Cadeiryddes/Chair - Yr Athro/Professor Nancy Edwards, B.A., Ph.D, F.S.A. Prif Archaeolegydd/Chief Archaeologist - Andrew Davidson, 8.A., M.I.F.A.

Craig Beuno/Efordd y Garth/Bangor/Gwynedd/LL57 2RT Efon. Tel 01248 370926 Efacs. Fax 01248 370925 ebost. email ashley.batten@heneb.co.trk

## Gwynedd Archaeological Planning Service Responses to JLDP Candidate Sites

Archaeological Restraint	Archaeological Recommendation
None known	No reason for not allocating in JLDP
Minimal Restraint	Conditions may be placed on planning consent. No reason for not allocating in JLDP
Restraint	May require desk-based assessment prior to planning permission being granted. <b>No reason for not allocating in</b> JLDP
Fairly Significant Restraint	Will need archaeological evaluation prior to planning permission being granted. Allocation could be included in JLDP but subject to results of archaeological evaluation.
Significant Restraint	Extensive archaeological work will be required prior to any positive determination of any planning application. If this site was to be included in JLDP archaeological evaluation would be required prior to its inclusion.
Major Restraint	The area should not be allocated in JLDP

ASHLEY BATTEN

Plan ring Archaeologist

Cadelryddes/Chair - Yr Athro/Professor Nancy Edwards, B.A., Ph.D, F.S.A. Prif Archaeolegydd/Chief Archaeologist - Andrew Davidson, B.A., M.I.F.A.

Max

#### **APPENDIX 4**

Response from Highways Department, Isle of Anglesey County Council

From John A Rowlands BEng. (Hons.) Development Control Engineer

#### **Possible Temporary Stopping Places for Gypsy Traveller for Assessment** Site 1 – Land between A55 /A5 between Llanfairpwll and Star crossroads

Although details of the site's access have not been presented, the Highways Authority would expect a minimum vison splay of 2.4metres x 215metres to be achieved so that the access would comply with national guidance. The site is within close proximity to the village of Llanfairpwll which has good public transport links. There is a bus stop close to the site with a footway located at the North West of the site which goes up towards the bus shelter.

The highway network leading up to the site is of good standard and could easily accommodate the additional use proposed.

This site is not in a location that can provide good footway links to Llanfairpwll or Gaerwen, and as the highway network is very busy with high speed traffic travelling along it, this may be detrimental to the safety of the users of the site should they wish to walk to the nearest village.

The Highways Authority would not accept any proposal which would involve vehicles parking or stopping temporarily on the highway while the access gates were being opened in the interest of highway safety.

#### Site 2 – Parcel of land at Gaerwen smallholding

Following a site visit carried out by IOACC Highway officers on 31.3.2016, the following comments were noted:-

The Highways Authority has no objections in principal to a new vehicular access being created on the boundary adjacent the existing A55 exit. The access would need to be designed and constructed in accordance with national guidance with vision splays achieved and secured before any other works commence on the development.

The road network leading up to the site is of good standard with good transport links to nearby villages and towns. There is a bus service located within Gaerwen village. There is no direct pedestrian link from the site to the nearest village.

The Highways Authority would not accept any proposal which would involve vehicles parking or stopping temporarily on the highway while the access gates were being opened in the interest of highway safety.

#### Site 3 – Land adjacent to the A5 near Cymunod Farm, Bryngwran

This existing access onto this parcel of land from the public highway is substandard in terms of visibility. If this site is used, an alternative access must be agreed with the highways Authority. If access is gained from the A5, a minimum vision splay of 2.4 metres x 215 metres should be achieved to comply with national guidance.

The highway network leading up to the site is of good standard and could accommodate the additional use proposed.

There are no footway or transport links nearby this site with the nearest bus stop located within Bryngwran and the nearest train station being located in Valley.

The Highways Authority would not accept any proposal which would involve vehicles parking or stopping temporarily on the highway while the access gates were being opened in the interest of highway safety.

#### Site 4 – Land at former Farm, off Cyttir Road, Holyhead

The highway leading up to the site is very congested during peak times as parents are dropping off and picking children up from the nearby school in Kingsland. The additional traffic proposed with this use would exacerbate the situation to the detriment of highway safety and it's users.

The track leading to the site from the turning area at the end of the road is not currently a vehicular highway; it has been downgraded via a Traffic Order to restrict use to pedestrians and cyclists. If access is proposed along this track, there would be a need to review the current usage and provision would need to be made to segregate pedestrians/cyclists from the proposed vehicular use. The current Traffic order would need to be amended. It is likely that the existing road width would need to be increased.

The site is within close proximity to the centre of Holyhead Town which has excellent public transport links.

The Highways Authority would not accept any proposal which would involve vehicles parking or stopping temporarily on the highway while the access gates were being opened in the interest of highway safety.

#### Site 5 – Land at Tyddyn Lantern Farm – Holyhead

The site is access via a highway of approx. 6.3 metres wide. This is more than sufficiently wide for 2 commercial vehicles to pass with ease. There is also a footway link opposite the site which runs into the Town Centre.

The access proposed should have a minimum vision splay of 2.4 metres x 43 metres. To achieve this, the boundary will need to be reduced to a minimum 1.0 metres in height within the vision splay. The land is highway therefore a new retaining wall will need to be put in place, subject to structural design and approval.

The site is within close proximity to the centre of Holyhead Town which has excellent public transport links.

The Highways Authority would not accept any proposal which would involve vehicles parking or stopping temporarily on the highway while the access gates were being opened in the interest of highway safety

#### **APPENDIX 5 - HIGHWAYS (DRAINAGE)**

From: Kevin Dogan [mailto:KevinDogan@ynysmon.gov.uk]
Sent: 14 June 2016 12:06
To: Evans John Michael (Rh-CTGC)
Subject: Possible Temporary Stopping Places for Gypsies and Travellers. Our ref. 027.86.31

Mike,

I refer to your e-mail dated 6<sup>th</sup> June, 2016 and the attached location plans relating to the above enquiry.

I have now had the opportunity to review the potential sites and would comment as follows :-

#### a) Map Number 1 - Land between the A5 and A55 between Star and Llanfairpwil.

The proposal is within an area served by public sewers; however connection to the network may require installation of a pumped system.

The site is bordered to the east by a main river which is culverted under the A5; it is not known if the land I subject to flooding, but it would be advisable to consult with Natural Resources Wales to ascertain whether or not the field in question acts as a flood plain during extreme weather conditions.

Surface water run off should be directed to suitably designed soakaways, or alternatively a positive outlet could be provided to the watercourse.

Care should be taken to ensure that no land drainage systems or ditches are obstructed as a consequence of any works, while the culverting /diversion of any ditches would require formal consent under the Land Drainage Act.

#### b) Map Number 2 - Gaerwen Smallholding.

The site is beyond the sewered area and would have to be served by a non mains sewerage system.

There is no record of surface water flooding on this land; however, it would be advisable to consult with the landowner.

Surface water run off should be directed to suitably designed soakaways, or alternatively a positive outlet could be provided to the watercourse.

Care should be taken to ensure that no land drainage systems or ditches are obstructed as a consequence of any works, while the culverting /diversion of any ditches would require formal consent under the Land Drainage Act.

#### c) Map Number 3 - Land adjacent to the A5 near Cymunod Farm, Bryngwran.

The site is beyond the sewered area and would have to be served by a non mains sewerage system.

The land is bordered to the west by a watercourse and although there is no record of surface water flooding on this land, it would be advisable to consult with the landowner.

Surface water run off should be directed to suitably designed soakaways, or alternatively a positive outlet could be provided to the watercourse.

Care should be taken to ensure that no land drainage systems or ditches are obstructed as a consequence of any works, while the culverting /diversion of any ditches would require formal consent under the Land Drainage Act.

#### d) Map Number 4 – Land near Cyttir Road, Holyhead.

The proposal is within an area served by foul and surface water drainage systems; although the networks are not identified as on the definitive sewer maps as public sewers. These drainage systems are understood to be still in the ownership of Welsh Government, whose approval/consent would be required for any subsequent connections.

Public combined sewers are located within the adjacent Maes Cyttir Estate ; however any connection to this network may require the utilisation of a pumped system and would need the permission of the sewerage undertaker, Dwr Cymru Welsh Water.

No surface water flooding has been recorded on this land , however a scheme may be required to manage run-off from adjacent higher ground.

Surface water run off should be directed to suitably designed soakaways, or alternatively a positive outlet could be provided to existing drainage networks.

#### e) Map Number 4 – Tyddyn Lantern Land, Holyhead.

The site is within an area served by combined public sewers and any proposed connections would need to be agreed with the sewerage undertakers, Dwr Cymru Welsh Water.

A suitably designed scheme using soakaways, or alternatively providing a positive outfall to the sea, would be required for the drainage of surface water run-off from the land.

I trust these observations are of assistance.

## Kevin Dogan

Kevin Dogan Uwch Beiriannydd Cynorthwyol - Senior Assistant Engineer, Adran Briffyrdd - Highways Department Gwasanaeth Priffyrdd, Gwastraff ag Eiddo – Highways, Waste and Property Service Cyngor Sir Ynys Mon - Isle of Anglesey County Council LL77 7TW. Tel: 01248 752366 Ebost/Email: <u>KevinDogan@anglesey.gov.uk</u> Appendix 6 - Regulatory Department

TEMPORARY STOPPING PLACES FOR GYPSIES & TRAVELLERS



CYNGOR SIR YNYS MÔN ISLE OF ANGLESEY COUNTY COUNCIL

**Gypsy Traveller Sites** 

## Consultation Response to Temporary Stopping Places for Gypsies and Travellers on Anglesey

June 2016

**Status: Official Sensitive** 

**Prepared by:** 

Sara Evans

**Economic & Community Regeneration Service** 

**Regulatory and Economic Development Service, IACC** 

JUNE 2016

#### 1.0 **Purpose of the Paper**

- 1.1 The purpose of this paper is to provide comments from an Economic Development perspective on proposals for possible Temporary Stopping Places for Gypsies and Travellers on Anglesey, which is currently out to consultation.
- 1.2 Please see Annex A & B for further comments provided by the Planning & Environmental Health sections.
- 1.3 This paper will also provide a summary and conclusion in terms of the section's views for the sites, along with some recommendations.
- 1.4 In formulating this response the Economic Development section is accepting that the site selection criterion formulates the base line, particularly with regard to the locational requirements.

#### 2.0 Background

- 2.1 The Housing (Wales) Act 2014 places a duty on Local Authorities to provide sites for Gypsies and Travellers where a need has been identified.
- 2.2 Following the first consultation in March 2016, the Executive accepted a recommendation that none of the proposed Temporary Stopping Places considered in the consultation should be pursued further. Further work has taken place to identify possible locations for the Temporary Stopping Places and as a result, a shortlist of sites has been drawn up and is now part of this consultation.

SITE	Comments
Site 1 - Strip of land between A55 / A5 between Llanfairpwll & Star Crossroads	<ul> <li>The Economic Development section is supportive in principle - no major Economic Development issues envisaged.</li> </ul>
Site 2 - Parcel of land at Gaerwen smallholding	• The Economic Development section expresses concerns due to its proximity to the £20m Menai Science Park development which could have negative impacts (visually) on the scheme
Site 3 - Land adjacent to the A5 near Cymunod Farm, Bryngwran	<ul> <li>The Economic Development section expresses concerns with this site as local businesses with property of high value are located in close proximity to the proposed site.</li> <li>Hitachi have also identified a potential site nearby for a Park &amp; Ride facility, linked to the Wylfa Newydd development. A temporary stopping place for gypsies and travellers near this site would expect to have impacts on this proposal.</li> </ul>

Site 4 - Land at former farm, off Cyttir Road Holyhead (South of Kingsland School)	<ul> <li>The Economic Development section expresses concerns with regards to the proximity of the site to the Parc Cybi and Penrhos Enterprise Zones as it would be likely to have a major negative impact on future developments from expected energy investments.</li> <li>The Penrhos Industrial Estate nearby is also significant and in terms of employment numbers and businesses, is also a very important location. The site is recognised and considered as a 'business hub' acknowledged though securing its Enterprise Zone status.</li> </ul>
Site 5 - Land at Tyddyn Lantern Farm, Holyhead	<ul> <li>The R&amp;ED Service expresses concerns with regards to the proximity of the site to businesses located at Holyhead Fish Dock.</li> </ul>

#### 3.0 Conclusions & Recommendations

- 3.1 For the reasons outlined above, the Economic Development section is of the opinion that the parcel of land at the former farm, off Cyttir Road Holyhead (South of Kingsland School) is not a suitable location for a Gypsy Traveller site.
- 3.2 By locating the temporary stopping sites for gypsy and travellers next to significant employment land, this has the potential to affect the Island's future prosperity considerably and risks damaging Anglesey's Energy Island aspirations.
- 3.3 There are concerns with the site at Gaerwen, adjacent to the A5 near Cymunod Farm Bryngwran and the two sites at Holyhead and it is recommended that these are addressed before the sites can be considered any further.

## Annex A

#### **Planning Section Response**

4.0	Commonto
SITE	Comments
Site 1 - Strip of land between A55 / A5 between Llanfairpwll & Star Crossroads	<ul> <li>Countryside location visible from the adjoining A5. No planning objections in principle but landscape mitigation would need to be incorporated.</li> </ul>
Site 2 - Parcel of land at Gaerwen smallholding	<ul> <li>Countryside location, no planning objections in principle but less favoured than site 1 due to elevated location and potential for wider landscape impact. Landscape mitigation would need to be incorporated.</li> </ul>
Site 3 - Land adjacent to the A5 near Cymunod Farm, Bryngwran	<ul> <li>Countryside location visible from the adjoining A5: no planning objections in principle but landscape mitigation would need to be incorporated.</li> </ul>
Site 4 - Land at former farm, off Cyttir Road Holyhead (South of Kingsland School)	<ul> <li>'Legibility' of access to site is difficult. Within the Area of Outstanding Natural Beauty (AONB) and close to Public Footpath. AONB designation not fatal given the site context but route/integrity of footpath would need to be protected.</li> </ul>
	• The Ynys Mon Local Plan (development plan) allocates the site partly for 'Employment' and 'Physical Infrastructure and Environmental Proposals', the Stopped Unitary Development Plan allocates the site for 'Employment' and the emerging Joint Local Development Plan as an 'Employment' site.
	<ul> <li>From a planning perspective this site is the less favoured of the two in Holyhead.</li> </ul>
Site 5 - Land at Tyddyn Lantern Farm, Holyhead	• There is a Public Footpath at the boundary of the site and its route/integrity needs to be protected. The site is not allocated in the Ynys Mon Local Plan; however there is potential conflict at this site with the Stopped Unitary Development Plan that allocates the site for 'Employment' and the emerging Joint Local Development Plan as an 'Employment' site.
	• At this point in time this would be the more favoured site in Holyhead. However once the Joint Local Development Plan is adopted there will be conflict with the 'development plan' and the choice of site will need to be fully justified.

- 4.1 There are also general comments that are germane to all sites which may not be controllable under 'planning' legislation, but nevertheless need to be factored in at this stage:
  - Occupation: How will adherence to the maximum periods regarding length of stay (and no right to return periods) be managed/enforced?
  - Maintenance: How will the sites be maintained to ensure that they do not become an eyesore e.g. will portable toilets/refuse bins be removed during periods of non-occupancy?
  - Security: How will access and use of sites be controlled throughout the year to ensure that inappropriate/unauthorised uses do not take place?
- 4.2 It should also be noted that no reference is made within the consultation document to the provision of artificial lighting at the sites. If this is proposed then this potential additional landscape impact needs to be taken into account.

### Annex B

### **Environmental Health Section Response**

5.0	

5.0	
SITE	Comments
Site 1 - Strip of land between A55 / A5 between Llanfairpwll & Star Crossroads	<ul> <li>This site does not have any immediate neighbouring properties – no access issues.</li> </ul>
Site 2 - Parcel of land at Gaerwen smallholding	<ul> <li>This site does not have any immediate neighbouring properties – no access issues.</li> </ul>
Site 3 - Land adjacent to the A5 near Cymunod Farm, Bryngwran	<ul> <li>This site has a confined boundary between the A5 and A55 roadway and has no immediate residential neighbours. Both these factors should assist in minimising some of the potential environmental impacts that can arise from the use of such sites.</li> </ul>
Site 4 - Land at former farm, off Cyttir Road Holyhead (South of Kingsland School)	• This location is only accessible via a stopped up road former Trefignaeth Rd which would involve traffic passing a primary school and residential housing estate and could possibly cause congestion and additional traffic issues.
	• The road, although stopped up, is used by residents of Kingsland as a direct pedestrian route to Penrhos Retail Park. The stopped up road is considered to pose amenity issues as it could be used as a fly tipping area and may also provide possible overflow parking for any travellers who could be accommodated on the site.
	• The close proximity of residential properties and a primary school increases the likelihood of complaints of nuisance / pollution were there to be instances of non-compliant behaviour such as burning or noise from the site.
	<ul> <li>Late night / early departures of travellers using the Irish Sea crossing could cause added disturbance.</li> </ul>
Site 5 - Land at Tyddyn Lantern Farm, Holyhead	<ul> <li>This site appears to have some separation (in the form of industrial developments) from the nearest residential property which could serve as a buffer against potential problems. However, the site must be approached via residential housing areas which could pose some traffic noise issues, particularly from night time arrivals or early departures.</li> </ul>

<ul> <li>The restrictive width of Turkey Shore Rd is also problematic at times, caused by traffic and shuttle buses using the long stay Port car park. The site is in close proximity to a Community Centre playing area and prime amenity of Peibio Fields and the Coastal and Wales Coast Path which may have a detrimental amenity impact.</li> </ul>
• The location of the site has a route of access with numerous additional parking opportunities which have the potential to provide additional overflow places in the event the site is full. This may cause traffic impacts for local residents and ferry travellers.
• The additional availability of off highway space around the dock areas around the site, may in itself provide areas around the site for the build-up of general clutter or fly tipping which may potentially be brought to the area by travellers. This would give rise to general amenity issues to local residents and Port users.

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APPENDIX 7

### TRANSLATION

From: Bodedern Community Council

29 June 2016

Dear Sir/Madam

I write on behalf of Bodedern Community Council with regard to your proposal to use land adjacent to Cymunod Farm, Bryngwran as a temporary stopping place for gypsies and travellers. Although we understand that you are required to provide a suitable location, we wish to formally object to the proposed used of this land for the following reasons:

### Traffic

The traffic in this area is substantial – it is on the main road between Bodedern and Bryngwran and provides access to the A55. The substantial increase in traffic during the development of the site and following its completion with towing vehicles having to slow down to turn, renders this road unsuitable for this use.

### Cost

We wish to express most strongly that since you own one of the three sites currently under consideration, it would be completely senseless to purchase another piece of land for this purpose. You have a responsibility and a duty of care to the electors of Anglesey to ensure value for money for the ratepayers who will be funding this project. Without a doubt, it would not offer value for money for the ratepayers when the council already owns another site.

Also, there is a possibility that "Compulsory Purchase Legislation" would have to be used in order to acquire one of the two sites and that would immeasurably damage the council's reputation and the gypsies and travellers who would use the site and in addition, the council would face hefty legal fees. In moving forward, it is vital that a positive relationship develops between the residents of these sites and the local community. If the Council bought this land through compulsory purchase, it would seriously damage this relationship, the community would definitely rally around the individual who would lose his/her land and it would leave a legacy of distrust which would have an adverse effect on all parties involved for generations. Obviously, this is not the way to build a mutually constructive and beneficial relationship.

### Adjacent Use

We also object to this particular site due to its proximity to commercial properties. Your consultation document clearly states that sites should not interfere with adjacent businesses and there is no doubt at all that the development of this site would have a substantial negative effect on the businesses. The insurance broker of one business made a very clear statement that should this site be developed as a temporary stopping place, the public indemnity insurance would be invalid. A number of the contracts awarded to this business by clients in the public and private sectors note that public indemnity insurance is essential and failure to secure that would inevitably lead to loss of contracts and, ultimately, would make it impossible for the business to continue to trade. This unfortunate effect in itself should be reason enough to deem the site unsuitable.

There are other businesses to be taken into consideration which are very close to the site, i.e. Cartio Môn and Gwyddfor Residential Home and the two would certainly suffer the same negative effects as the previously mentioned business. At present, Gwyddfor is a residential care home for the elderly and disabled who benefit greatly from the peace and quiet of their current location. There is no doubt that the proximity of this site would upset many of the residents and cause stress to some of the most vulnerable people in our community. They deserve peace of mind in their twilight years and this development should not interfere with that.

### **Environmental Issues**

This piece of land is located between the A5 and the A55 and any residents on this site would suffer substantial noise nuisance from the roads, particularly the A55 which has high volumes of traffic day and night which is a material consideration in view of the insulation levels provided in the caravans which would be located on this site.

There are two water courses and a settlement pond on this site which appear to be hydraulically connected to the Crigyll river. No development should be permitted on this site in order to prevent any pollution downstream and, assuming that a buffer zone of approximately 10m would be provided, the site would be reduced substantially, particularly given its linear nature. Once again, these considerations make the site totally unsuitable.

The residents of Bodedern have considered these points carefully and have arranged a petition expressing their strong objection for the above reasons. I respectfully ask that you consider the petition in accordance with the above objections.

On behalf of Bodedern Community Council, I urge you to consider the above points very carefully and I would like to thank you for your consideration.

Yours faithfully

**R** A Jones

Chairman – Bodedern Community Council

### TRANSLATION OF CORRESPONDENCE FROM LLANFIHANGELESCEIFIOG COMMUNITY COUNCIL

Strategic Housing & Development Manager Anglesey County Council Council offices LLANGEFNI

Dear Sir / Madam,

### Re: Response to Consultation Questionnaire regarding Temporary Stopping Places for Gypsies and Travellers in Anglesey

I refer to a meeting we had on Tuesday evening, 28th June 2016 with members of the above Council in which Dr. Gwynne Jones, Chief Executive of the County Council, County Councillor Aled Morris Jones and Mr. Dafydd Rowlands, Head of the Housing Department were present. Dr. Gwynne Jones gave a presentation to members on the contents of the document and members had the opportunity to ask relevant questions and a brief discussion ensued concentrating on **Site 2**, a parcel of land in a smallholding in Gaerwen. I would therefore like to respond on behalf of the Community Council which was unanimously opposed to the site.

- 1. It was felt that the access to the site was not suitable given its proximity to the busy junction of the A55 / A5 as well as a rural road and therefore the high score given to the site must be questioned. Also, the site enjoys excellent views of the area and the mountains of Snowdonia in the background and therefore what message and reasons lie behind this decision to spoil what we have here on the Island.
- 2. It was also felt that there was no consistency in the scoring and there is evidence that scoring is based on the views of an individual/individuals as opposed to national guidelines and therefore the consultation on any site in question is flawed and weak.
- 3. It was felt that consideration should have been given to an adjoining site near the Penhesgyn site so as to ensure a central location.
- 4. Problems with the land's sewerage / water system Gaerwen has suffered flooding problems recently and the intention of establishing on-site water tanks could also lead to poisoning.
- 5. Is reported that the site is level pasture ground but there is no mention that the site is good agricultural land where animals have been grazing and the consultation paper gives the impression that this fact has been ingored, with a high score again being given to the site. Given what has happened on the Science Park land, it has not been considered that the site could be of historic and archaeological interest. Consideration will also have to be given to

screening the site as it is directly above the A55 and is clearly visible to those travelling on the A55. Another example of why it should not be located here.

- 6. There is nothing definite in the consultation paper to ensure that the site will be constantly managed.
- 7. There is uncertainty and ambiguity about the period for which the travellers are permitted to stay and also therefore regarding the level of use of the site.
- 8. We have evidence that the Science Park has already considered the land in question and that the County Council's planning department had said that planning permission could not be secured for the site because it is too far from the village settlement. It is surprising therefore that the Council can accept and adopt the site in terms of planning (clause 4.1 of the consultation document).
- 9. Finally and importantly, the fact that the Science Park is located directly opposite the site is a totally valid point and the consultation paper should not have disregarded that fact and should not have scored the site highly, i.e 3.5. Several neighbours in Gaerwen have opposed the Park strongly and locating a Gypsy site on adjacent land could do great harm and make it harder for them to attract significant investment if there is a gypsy and traveller site nearby. If this site is chosen, it will be an expensive process and a waste of time for everyone. Having a site in this location would mean the travellers having to walk through the Park and the owner would not like to see this happen for reasons that are patently obvious.

Yours faithfully

Alun Foulkes

J AlunFoulkes

Clerk

Appendix 19 Banjor University

### TRANSLATION

From: Bangor University

### 27 June 2016

### **To: Housing Strategy and Development Manager**

### **Consultation on Temporary Stopping Places on Anglesey for Gypsies and Travellers**

I refer to the above consultation.

The University and M-Sparc have already expressed concerns regarding the effect of any such development in the vicinity of the M-Sparc Science Park in Gaerwen - on the plan to develop the Science Park. I would refer you to, and remind you of, my letter dated 8 March 2016 and the letter dated likewise from M-Sparc in response to the previous consultation.

These deep concerns are also relevant to the current consultation with regard to temporary sites. The Gaerwen site (Site 2) in the consultation is very close to the site of the Science Park.

I therefore emphasise that such a development would have a disastrous effect on the M-Sparc project and the aim to establish a successful Science Park of international repute.

In considering the methodology used to score the various sites, the University is of the opinion that the methodology and process were not suitable. The University feels strongly that not nearly enough consideration was given to the effect of the development on the area's economy. And although 'Adjacent Use' has been taken into consideration, it does not reflect the importance of this matter. Not enough weight has been given to this aspect. In the University's opinion, this matter should have a "pass/fail" criterion since it is so important and Site 2 would have failed the test.

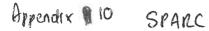
In addition, I do not feel that the score given under criterion 2 "Adjacent Use" for Site 2 is correct at all – it does not reflect the adverse effect on the Science Park. According to the report "No residential properties or businesses close to the site. The Science Park will be several hundred metres away" – this is no reflection of the effect on the Science Park. I also note that the boundary of the Park's site is within 100m of Site 2.

The University therefore reiterates our very serious concerns regarding this site and implores the Council not to give any further consideration to the site based on the reasons noted above.

Yours sincerely

**Dyfan Roberts - Director of Property and Campus Services** 

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### TRANSLATION

From: M-Sparc

14 June 2016

**Dear Friend** 

### **CONSULTATION: GYSPY AND TRAVELLER SITES ON ANGLESEY**

You will recall that I contacted you in March this year in response to the Council's consultation on the proposal to provide a permanent site for gypsies and travellers on land in your ownership in Gaerwen. Following the consultation, the Council resolved not to proceed with that proposal.

However, the Council has now announced a further consultation, this time for Temporary Stopping Places and the Gaerwen site (site 2) is one of the sites included in the consultation. We are extremely disappointed that this site has been included again. Although the proposal this time is for a temporary site, the reasons for our objections the first time are just as valid.

We note that the consultation document refers to the need for a site for 15 caravans (2.2.1). The meaning of 'temporary' site is not at all clear. In paragraph 3 under the heading 'Temporary Stopping Places' reference is made to travellers stopping for a short period of time up to a maximum of 28 days. In paragraph 4.2, reference is made to travellers who set up encampments for 'several weeks'. And then in paragraph 5.1.7, it is stated that travellers would be permitted to stay for up to a fortnight in any four month period, i.e. a maximum of 6 weeks per annum. In our opinion, this ambiguity clouds the consultation because we do not know for certain how much use will be made of the site.

In our original letter, we referred as follows to the planning status of the site:-

When we were considering a site in Gaerwen originally, we had asked the County Council to give consideration to the land which is now being considered as a permanent site for gypsies and travellers. The council's planning officers made it very clear to us that we would not be able to obtain planning permission on the site, as it is too far from the village settlement. Indeed, it was the Council that directed us to our current site, saying that it was more suitable for development. It was to our great surprise, therefore, when we were given to understand that the council (clause 4.1 in the document) anticipated that the site could now be acceptable from a planning perspective.

We believe that the same reasons are valid in the case of a temporary stopping place. In addition to the above reasons, it could be stated that the site is in a very exposed part of the landscape.

The Council's Economic and Property Departments will be aware that we considered three sites on the island before deciding on a site for M-Sparc including Tŷ Mawr in Llanfairpwll and Lledwigan in Llangefni. One of the reasons we decided on the Cefn Du site was that fact that we were confident, at the time, that we could develop our project in a location where we could establish the vital 'ethos' of a Science Park, i.e. an open site in parkland which would attract major investors. We sought assurance that no other development in the area would interfere with, or have an adverse effect on our proposal and we were given that assurance.

The great fear is that it will now be more difficult to attract major investors if a site for gypsies and travellers was established here since rural and quiet areas are more attractive to them from a security point of view. The appeal would be significantly reduced if a permanent or temporary site was established in close proximity.

We are at a critical stage in the development of the park with regard to the work which needs to be carried out on the access and the landscaping. We are very eager to ensure that the park is as open as possible to the local community and to provide a footpath from the village to the site along with seating areas and a small garden. We have also come to an understanding regarding the level of security which will be required on the site. Having a site so close to the development would force us to rethink the security levels and how open the site could be. Restricting the community from coming to the site would be a severe blow to us and the local community.

In response to the points noted in paragraph 6 of the consultation:-

**Ownership and Availability**: We are surprised that the Council is placing so much emphasis on the fact that this land is in Council ownership. The suitability of the site should be the determining factor not the owner.

**Environment**: We are surprised that the Councils says 'perhaps noise from the traffic on the A55 will be a problem'. Traffic noise will be a problem as the site is immediately above the A55. Costly screening work would need to be done in order to alleviate the noise problem.

**Accessibility:** It is understood that the site needs to be in close proximity to shops and facilities (1.6.3). It is an inaccessible and dangerous site for pedestrians as the A55 must be crossed using an overhead bridge and there is no pavement on a large part of the road to reach the facilities in Gaerwen. Public transport cannot be accessed without making the same journey.

Adjacent Use: The Council implies that the Science Park is some hundreds of metres away. That is not factually correct. The only way to get to the facilities in Gaerwen is past the main entrance to the Park and along the pavement to the village where the proposed footpath to the park will be located. In all likelihood, the road and the park's footpaths will be used as a short cut to the village. It would be disappointing to see a temporary site close to a designated enterprise zone.

As before, M-Sparc strongly objects to the proposal to establish a temporary site in Gaerwen. In our opinion, it would have an adverse effect on our plans to establish a successful Science Park and would make it almost impossible to develop the 'ethos'. Establishing a site in such close proximity would reduce the value of the Park significantly and there is a real risk that we would have to rethink our plans for the site.

We look forward to hearing from you with your response to our comments.

Yours sincerely

Professor John G Hughes PhD FBCS FLSW, Chairman of Menai Science Park Ltd

Ieuan Wyn Jones LLB - Executive Director of Menai Science Park Ltd

### **APPENDIX 11**

### EMAIL FROM DWR CYMRU

From: Griffiths Dewi [mailto:Dewi.Griffiths@dwrcymru.com] Sent: 16 June 2016 11:01 To: Evans John Michael (Rh-CTGC) Subject: Anglesey Consultation June 2016

### Dear Mr Evans

Please find Welsh Water's representation on the June 2016 consultation on Temporary Stopping Places for Gypsies and Travellers. I have also submitted these comments via the online questionnaire.

### Temporary stopping place, centre of Anglesey:

### Site 1 – A5/A55 Star/Llanfair PG

- 90mm & 9" water main nearby. No issues with water supply.
- 150mm sewer approx. 70 metres to the west of the site.
- No issues in accepting the flows at Llanfairpwll WwTW.

### Site 2 – A5/A55 Gaerwen

- Closest water main is approx. 500 metres away in Gaerwen on the other side of A55. Welsh Water would not support the laying of new water mains across the A55. Alternative water main located 700 metres to the north of the site, new water mains would be needed to make a connection.
- Closest public sewers approx. 750 metres away, in Gaerwen, on the other side of the A55 therefore non-mains sewerage would be required.

### Site 3 – Adjacent A5 Bryngwran

- 12" water supply nearby. No issues with water supply.
- Closest public sewers approx. 800 metres away therefore non-mains sewerage would be required.

### Temporary stopping place, Holyhead:

### Site 4 – Off Cyttir Road, Holyhead

- 110mm water main nearby. No issues with water supply.
- 150mm sewer approx. 120 metres north-west of the site.
- No issues in accepting the flows at Holyhead WwTW.

### Site 5 – Tyddyn Lantern Farm, Holyhead

- 110mm water main nearby. No issues with water supply.
- 1800mm sewer located just outside the site.
- Rising main sewer crossing the site near its southern boundary. Welsh Water has rights of access to its assets at all times. Where we have sewers/water mains crossing sites then protection measures in respect of these assets will be required, usually in the form of an easement width or in some instances a diversion of the asset.
- No issues in accepting the flows at Holyhead WwTW.

The following points are applicable to all sites:

- Where there are no public sewerage facilities available in close proximity to sites the use of non-mains sewerage may be required. In such cases the provisions of Circular 10/99 "Planning Requirement in respect of the Use of Non-Mains Sewerage in New Development" apply and consultation with Natural Resources Wales would be required.
- Water mains and/or sewerage required for any potential development can be acquired through the requisition provisions of the Water Industry Act 1991 (as amended). The benefit to a developer of being able to use the requisition process is that the cost of a scheme is offset by the income generated to Welsh Water through customer bills from the development over a period of 12 years. Should the income that Welsh Water receives be greater than the cost of the scheme, then there is a nil contribution from the developer. Conversely, should the income received fall short of the scheme cost, a developer would be required to make up the shortfall.

The information contained within the consultation document suggests that the number of caravans/pitches to be accommodated is fairly low, as such the income received by Welsh Water from these sites is unlikely to substantially offset the cost of laying the distance of watermains/sewers that may be needed to connect some of the proposed sites to the network. As such the cost of laying services to serve those sites furthest away from the network may prove to be prohibitively expensive.

(Please note that improvements to the sewerage network, laying of new sewers, water mains etc can benefit from requisition, but improvements to WwTWs cannot).

• Welsh Water has rights of access to its assets at all times. Where we have sewers/water mains crossing sites then protection measures in respect of these assets will be required, usually in the form of an easement width or in some instances a diversion of the asset.

Regards Dewi Griffiths



### **Dewi Griffiths**

Forward Plans Officer | Developer Services | Dwr Cymru Welsh Water Kinmel Park Depot | Royal Welch Avenue | Bodelwyddan | Denbighshire| LL18 5TQ | 0800 9172652

If we've gone the extra mile to provide you with excellent service, let us know. You can nominate an individual or team for a Diolch award through our <u>website</u>

### North of A55 Junction 7, Gaerwen Parrys Furniture, Star Peninsula Windows, Star Crossroads Star Crossroads Star Crossroads Star Crossroads Bwlch Gwyn Quarry, Gaerwen Parrys Furniture, Star Land South of A5 and East of Land South of A5 and East of Crossroads Peninsula Windows, Star Land South of A5 and West of Crossroads Land South of A5 and East of Crossroads Land South of A5 and East of Star Land South of A5 and East of Star Crossroads Land South of A5 and East of Star Land between ASS and AS East of Land between A55 and A5 East of immediately West of Llys Meirion, Land between A55 and A5 Llys Meirion, Star Land between A55 and A5 West of Smallholding land immediately Location and between A55 and A5 East of N 11 Accessibility Comments on accessibility Direct access onto A5. Junction of A55 less than 2 miles. of A55 less than 2 miles of A55 less than 2 miles of A55 less than 2 miles of A55 less than 2 miles. of A55 less than 2 miles could issues of A55 less than 2 miles. Direct access onto A5. Junction A55 immediately to junction with the village of Gaerwen.which made via narrow lane and via junction but access would be Approx from 1.5 miles from A55 units land. Junction of A55 less Direct access onto A5. Access in road near site. Junction of access may be impacted by bend Direct access onto A5. Safe Direct access onto A5. Junction Access onto A5152 leading COND & DUID would need to be via business 15 less than 7 mile ω ω ω.5 a w u 35 ω.5 ω.5 3.5 3.5 The Site **Comments on the Site** onto site Fencing would be Hardstanding in place. level from road to land pasture. Slight drop in level from road to land pasture. Slight drop in level from road to land pasture. Slight drop in level from road to land pasture. Slight drop in level from road to land pasture. Slight drop in level from road to land pasture. Slight drop in level from road to land pasture. Slight drop in Level site. Currently Overgrown. Site level Level site. Currently access available. pasture. Suitable site Level site currently required. Existing access Level site. Currently with road with road vith road ω Environment **Comments on** Quiet environment. and Safety issues. could present Health Old quarry site which adjacent to railway safety issues as adjacent to railway safety issues as adjacent to railway safety issues as Traffic noise and adjacent to railway safety issues as Traffic noise and adjacent to railway safety issues as adjacent to railway safety issues as Traffic noise from A55. Some traffic noise environment Traffic noise and safety issues as Traffic noise and adjacent to railway Traffic noise and Traffic noise and Traffic noise Traffic noise Traffic noise Traffic noise and Fraffic noise Availability Comments on availability Private Private Private Private Council currently leased available as Told not owner made Enquiry to ownership ownership ownership Private ownership Private ownership ownership Private ownership ownership Private ownership Private ownership Private ownership Private ownership Private ownership ~ ŝ ω 5 Adjoining usage Comments on adjoining usage No properties overlooked properties but are several in vicinity Not directly adjacent to residential Residential properties adjacent or overlooked. overlooked. overlooked. overlooked. Residential properties adjacent or No properties overlooked Residential properties less than 400m. No properties overlooked Residential properties less than 400m. No properties overlooked No properties overlooked overlooked. overlooked. Residential properties adjacent or located across A55 - not adjoining. close proximity. Science Park to be No residential or business properties in Adjacent business properties Residential properties adjacent or Residential properties adjacent or Residential properties less than 400m. Residential properties less than 400m. Residential properties less than 400m. Residential properties adjacent or t3 11 12 12 13 13 14.5 14.5 18.5 11 12 14.5 13.5 13.5 **Total Score**

### APPENDIX 12 LONGLIST OF SITES FOR TEMPORARY STOPPING PLACES

14.5	Business operate from units near the site. No residential dwellings in close proximity.	ω	Leased by IACC but lease in process of being given up.	N	Close proximity to edges of dock is a concern from Health and Safety perspective.	N	Hardstanding and existing boundaries in place. Existing access from road.	4	Access to Ferry terminal via narrow but quiet road.	3.5	Fish dock, Turkey Shore Road, Holyhead Port
14	Access means passing residential dwellings and school.	2	Private ownership	τ <b>υ</b>	Few environmental concerns.	4	Flat site.	4	Access via narrow lane to one side of Kingsland School. Work would be needed to improve access, subject to Highways approval.	Ц	Land at Cyttir Road, Holyhead (South East of Kingsland School)
12.5	ent to residential housing estate.	N	Private ownership	2	The old factory site would have potential health and safety issues.	ω	Old factory with hardstanding around. Building would have to be made safe and	ω	Access via single track onto Minifordd Road to nearby junction of ASS.	2.5	Property North of Dol Eithin, Caergeillog (Llanfihangel Yn Nhowyn)
15 14.5	Residential properties back from other side of road Residential properties across adjcent	ν. ω 5	Private ownership Private awnership	2	Limited road noise. Limited road noise.	3.5 3.5	Pasture pasture	ωω	Easy access to junction with A55. 3 Easy access to junction with A55. 3	3.5	Cerrig
15	ined property. Further properties back from other	ω	Private ownership	2	Limited road noise.	3.5	Pasture	ω	Easy access to junction with A55. 3	3.5	Land adjacent and West of Gwaelod Bach, Caergeiliog
15	Directly adjacent A55. No business or residentail properties immediately adjacent.	4	Private ownership	2	Road noise from A5 and A55	ω	Small (perhaps6 caravans), pasture. Proximity to drainage	2.5	Easy access to junction with A55. 2.5	υ. Έ	Land East of Heulfre, Caergeiliog
16	Directly adjacent A55. No business or residentail properties immediately adjacent.	4	Partial private ownership	2(7)	Road noise from A5 and A55	ω	Some existing hardstanding but additional pasture would require hardstanding	3.5	Layby which accesses direct onto A5 and close to Dalar Hir A55 junction.	3 5	<u> </u>
15	sidential ljacent but	ω	Private ownership	2	Road noise from A5 and A55	ω	Level, screened from A55	3.5	Straightforward access onto A5 and approx 1 mile from A55 iunction	3.5	Land between A55 and A5 North of Cymunod Farm, Bryngwran
13.5	Several residential prpoerties adjacent.	N	Private ownership	2	Limited road noise.	3.5	Level, not cultivated	3.5	Access direct to A5 . Likely access to A55 would be via Gwalchmai to A55 junction annrov 7 miles	2.5	<u>a</u>
13.5	Several residential prpoerties adjacent.	2	Private ownership	2	Limited road noise.	3.5	Level, Not cultivated	3.5	Access direct to A5. Likely access to A55 would be via Gwalchmai to A55 junction	2.5	Land immediately East of Gadlys, Tollgate, Gwalchmai
12	ona	2	Private ownership	2	Limited road noise. Noise from aircraft.	ω	Liable to flood - marshy l <del>a</del> 3	2	Access direct to A5 with junction 2 to A55 approx 3 miles.	ω	Land on Eastern boundary within Anglesey Showground
12	Adjacent to a few residential properties.	N	Private ownership	1	Near to old quarry site which could present Health and Safety issues. Quiet environment.	ω	No hardstanding. No existing access onto site	ω	Approx from 1.5 miles from A55 junction but access would be made via narrow lane and via the village of Gaerwen.which could issues.	2	Land adjacent to Bwich Gwyn Quarry, Gaerwen
Total Score	Adjoining usage Comments on adjoining usage	Adjoining usage	Comments on availability	Availability	Environment Comments on environment	Environment	Comments on the Site	The Site	Accessibility Comments on accessibility	Accessibility	Location

## APPENDIX 12 LONGLIST OF SITES FOR TEMPORARY STOPPING PLACES

# APPENDIX 12 LONGLIST OF SITES FOR TEMPORARY STOPPING PLACES

Location	Accessibility Comments on accessibility	The Site	Comments on the Site Environment Comments on environment environment	Environment	Comments on environment	Availability	Comments on availability	Adjoining usage	Comments on Adjoining usage Comments on adjoining usage availability	Total Score
Tyddyn Lantern, Ffordd Tudur, 3.5 Holyhead	3.5 Access to Ferry terminal via narrow but quiet road.	2	Steep gradient may make creation of access to site problematic. Ground is only level in parts. Rocky outcrops.	ω	Generally suitable but 2 not far from dock which may raise health and safety concerns.	×	Private ownership	υ. Σ	On basis of using bottom corner of the plot which is furthest from homes/ community centre at top of rise.	14

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